

## Message Text

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ORIGIN EA-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-05 H-01 INR-07  
L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15  
USIA-06 SIG-01 MMO-01 /061 R

DRAFTED BY EA/TIMBS:DPSULLIVAN:LGR  
APPROVED BY EA - RICHARD HOLBROOKE  
S/S - MR. ANDERSON  
S/S-S - MR. FARRAR  
S/P - MISS CASEY  
NSC - MRS. DODSON (SUBS)

-----007810 111029Z /21

R 101026Z DEC 77  
FM SECSTATE WASHDC  
TO AMEMBASSY JAKARTA

S E C R E T STATE 295582

FOR THE AMBASSADOR

E.O. 11652: GDS

TAGS: ID

SUBJECT: US GOALS AND OBJECTIVES IN INDONESIA

1. THIS TELEGRAM TRANSMITS A STATEMENT OF US FOREIGN  
POLICY GOALS AND OBJECTIVES IN INDONESIA. A SEPARATE  
MESSAGE WILL PROVIDE EXPLANATORY INFORMATION ON THE  
PURPOSE, IMPLEMENTATION AND REVIEW OF THESE STATEMENTS.

2. BEGIN TEXT.

I. INCREASED INDONESIAN SUPPORT FOR U.S. POLICIES ON LOS  
AND OTHER INTERNATIONAL ISSUES.

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-- DEVELOP AND MAINTAIN A RELATIONSHIP WITH SENIOR  
INDONESIAN OFFICIALS (WITHIN THE DELICATE NORMS CONSIDERED  
APPROPRIATE BY THE INDONESIANS) WHICH WILL PERMIT THE U.S.  
TO MAKE ITS VIEWS KNOWN EFFECTIVELY TO THE INDONESIAN  
LEADERSHIP ON MATTERS OF IMPORTANCE TO THE U.S.

-- ENCOURAGE SUPPORT FOR U.S. INDIAN OCEAN POLICY AND

UNDERSTANDING OF THE NEED FOR U.S. NAVAL DEPLOYMENTS IN THE INDIAN OCEAN.

-- ENCOURAGE THE INDONESIAN GOVERNMENT TO ACCEPT FREE TRANSIT THROUGH INTERNATIONAL STRAINS AND AN ACCEPTABLE REGIME FOR TRANSIT OF ARCHIPELAGIC WATERS.

II. MAINTENANCE OF SECURITY ASSISTANCE PROGRAMS.

-- COORDINATE, DIRECT AND PROVIDE SUPPORT FOR U.S. SECURITY ASSISTANCE PROGRAMS TO (A) ASSURE THE GOI OF CREDIBLE U.S. INTEREST AND RELIABILITY IN ITS PROBLEMS AND THOSE OF THE REGION, AND (B) ENSURE AN EFFECTIVE LEVEL OF OFFICIAL ACCESS AND INFLUENCE.

III. A CONSTRUCTIVE INDONESIAN ROLE IN SOUTHEAST ASIA.

-- ENCOURAGE INDONESIA TO MAINTAIN ITS MODERATE AND COOPERATIVE VIEWS ON INTERNATIONAL MATTERS AND A CONSTRUCTIVE ROLE IN SOUTHEAST ASIA. SUPPORT THE CONTINUING DEVELOPMENT OF ASEAN WHILE AVOIDING A PATERNALISTIC STANCE.

IV. AN IMPROVED ECONOMIC RELATIONSHIP FOSTERING DEVELOPMENT, U.S. INVESTMENT AND EXPANDED TRADE.

-- ASSIST INDONESIAN ECONOMIC AND SOCIAL DEVELOPMENT BY  
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SUPPORTING AND COORDINATING AN ECONOMIC ASSISTANCE PROGRAM WITH EMPHASIS ON THE RURAL POOR. AID LEVELS SHOULD, AMONG OTHER FACTORS, BE BASED ON REASONABLE EXPECTATIONS CONCERNING INDONESIAN PERFORMANCE AND EFFECTIVE IMPLEMENTATION. CONTINUE TO HELP WITH INDONESIAN FOOD PROBLEMS, BOTH IN ASSISTING AND ENCOURAGING INDONESIAN FOOD PRODUCTION, AND BY PROVIDING NEEDED SUPPLEMENTAL COMMODITIES THROUGH PL-480.

-- PROTECT U.S. INVESTMENT AND ENCOURAGE ADDITIONAL INVESTMENT PARTICULARLY BY SUPPORT OF AN IMPROVED INVESTMENT CLIMATE. IN TRADE, SEEK TO OBTAIN THE REMOVAL OF INDONESIA FROM THE RESTRICTION ON APPLICABILITY OF THE U.S. GENERALIZED SYSTEM OF PREFERENCES TO ORGANIZATION OF PETROLEUM EXPORTING COUNTRIES (OPEC) MEMBERS. OBTAIN APPROVAL OF LIQUEFIED NATURAL GAS APPLICATION AND MUTUALLY-SATISFACTORY INTERNAL REVENUE SERVICE DECISION ON U.S. OIL FIRMS OPERATING IN INDONESIA.

-- ATTEMPT TO CREATE GREATER UNDERSTANDING AND SUPPORT FOR U.S. POSITIONS PERTAINING TO NORTH-SOUTH ISSUES SUCH AS TRADE, COMMODITIES, ENERGY (PARTICULARLY OPEC AND OIL

PRICES) AND COMMODITIES.

-- PRESERVE CONTINUED U.S. ACCESS TO INDONESIAN RAW MATERIALS.

V. ENHANCEMENT OF THE HUMAN RIGHTS ENVIRONMENT IN INDONESIA.

-- CONTINUE TO PRESS THE INDONESIAN GOVERNMENT TO ADHERE TO ITS PROCLAIMED SCHEDULE FOR RELEASE OR TRIAL OF POLITICAL DETAINEES, EMPHASIZING THE NEED TO PROVIDE ADEQUATE PRISON CONDITIONS PRIOR TO RELEASE. ALSO CONTINUE TO ENCOURAGE INDONESIA TO OPEN EAST TIMOR TO INTERNATIONALLY RECOGNIZED HUMANITARIAN ORGANIZATIONS.

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END TEXT. CHRISTOPHER

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NNN

## Message Attributes

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**Review Markings:**  
Margaret P. Grafeld  
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